3 Applications for Compassionate release under Executive Order 31

Extraordinary Circumstances for Parole Consideration

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   Incarceration cost by age and sickness
   Parole cost by age and sickness
   Saving secured for taxpayer by releasing the elderly

Executive directive 31

Submitted By:
   The Compassionate Release Committee of the 11X15 WISDOM Campaign:
      Joyce Eliwanger, Kathleen Hart, Will Perry, Jennie Reno
   FFUP: Peggy Swan
   CURE: Kathleen Hart
   Second Chance: family members of OLD LAW prisoners
Dear Parole Commissioner,

    RE: Compassionate Release for Nancy Ezell, Ron Schilling, Terrance Shaw

Using Executive Directive 31 as guide, a coalition of activists from WISDOM, CURE, FFUP and SECOND CHANCE have put together this packet for your consideration. Included here are three Compassionate Release applicants. All are parole eligible. The process for compassionate release for the parole eligible seems to be very much like that of regular parole, but in this case we ask you to pay special attention to their age, the length of time they have already served and their health. We believe that the continued incarceration of these three puts an unneeded financial burden on the taxpayer and DOC and is a morally unsupportable.

Our prison system is not set up to treat the elderly humanely and there is no safety or public good served by keeping these people in prison. Studies have shown that the prisoner ages at a much faster rate than the non incarcerated person; some give 50 as "old, some 55. Wisconsin has over 3000 prisoners over 55 (2011) and is facing, along with most of the rest of the nation, what has often been called "a Crisis of the elderly". We ask you to seriously consider making compassionate release work for these three prisoners. They all have earned a second chance, pose no threat to the community and indeed, have a lot to contribute still

To underline our point, we have included charts from the excellent 2012 study "At America's Expense, the Mass Incarceration of the Elderly" by the ACLU. They did exhaustive state by state research showing that we are in a crisis as a nation with a prison population growing increasingly old and expensive. Because prisoners cannot receive Social Security, Medicare or Medicaid, all medical bills are paid for by taxpayer. For the first time in Wisconsin's history, spending on prisons has surpassed spending on the entire university system and much of this rise cost is for health care of the elderly.

Here is a summation of some of their findings:

1) **Dangerousness by age.** This is most significant: After age 30, the rate of repeat crime drops to 6%; after 50, to 2% and after 65 it is 0%. People do learn as they get older. These statistics concur with other older studies done by the Bureau of Prisons.

2) **Expense of incarceration by health,** three grades: the healthy elderly prisoner and/or the average prisoners costs the taxpayer around 34 thousand a year. If the prisoner is sick, the expense rises to between 68 and 102 thousand dollars a year. All that expense is born by the state taxpayer and care is provided under conditions in no way set up to deal with the frail elderly.

3) **Expense of parole**: again three grades with 3.50 a day on the low end and 13.50 a day for the very sick. Annually the range of cost to the taxpayer is range from $1278 (healthy)to $4978 (most sick).

4) **COST SAVINGS PER PAROLEE.** The study uses several methods of analysis to come up with an average savings per released healthy aged prisoner of about 28 thousand a year per released prisoner. When the sickest prisoners are released, the savings to the WI taxpayer are over 100 thousand dollars per released prisoner per year.

These are astounding figures once we realize that we are spending as much on prisons as on our universities for the first time in our history and yet all prison programs are slashed and good professional staff is hard to keep. This is all largely because of the expense of keeping elderly prisoners incarcerated. Imagine the programs and rehabilitative community services we could provide if these funds were freed up!
The financial wisdom of releasing Terrance Shaw, Nancy Ezell and Ron Schilling is very clear but the moral arguments are the most compelling. We must as a state and nation say loud and clear that we do believe that people change and that they deserve a second chance. We often hear that elderly prisoners are not released because they have no place to go. These three all have good release plans, roughly stated in each of their descriptions. Details are available. They have all served their time well. Please release them.

Note: We hope to hear from you soon. We ask that you notify the applicants of you decision as well as our groups. You can use my address below, if you choose, and I will pass the word.

Peg Swan,  
Founder, FFUP  
29631 Wild Rose Drive  
Blue River, WI 53518  
pgswan3@aol.com  
1-608-536-3993
November 15, 2014

TO WHOM IT MAY CONCERN:

This letter of support is written for Nancy Ezell 54991, Ron Schilling 32219 and Terrance Shaw 138254.

Each of these inmates meets the criteria for extraordinary release because of their medical condition and or age. Despite their best efforts, and support from DOC employees and family members they have been denied release to date. The fact that they are still in prison is unjust and unacceptable.

We respectfully ask that, as they once again request release, you take into account the realities of their conditions and what they are suffering in remaining incarcerated. We also ask that you acknowledge that there are family members or nursing facilities available to care for them. And finally, we ask that you acknowledge that they are all statutorily eligible for release.

We will be following with interest how these requests are processed and result of their requests.

The Compassionate Release Committee of the WISDOM 11x15 Campaign

Joyce Ellwanger
Kathleen Hart
Will Perry
Jennie Reno
Nancy Ezell 54991: TCI, born 1952, has served 16 years on a non violent drug offense

NANCY EZELL was Born 1952 and is now 62. She was convicted in 1998 of drug possession “with intent to manufacture, distribute or deliver. (961.41.)” She has had multiple major heart surgeries, has type 2 diabetes and is on oxygen. She is now housed in unit with young people and finds it confusing, noisy and consequently very stressful. To her requests to be moved, she is told there is no room anywhere else. We include Nancy’s 2008 cardiology report.

Statistics show that the crime rate drops dramatically (from 12 percent to 6 percent) for people over 30. (See page ). After 55 it drops to near zero. This would be enough to tell us that Nancy is not dangerous but the fact that she carries around oxygen wherever she goes makes this certain. Another factor is that she is in prison for a non violent drug crime and was sentenced when the WAR ON DRUGS was at its highest pitch. Then Excessive sentences for non violent crimes were the norm.

The exorbitant medical annual bill the taxpayers must pay is another consideration, for there are no federal funds to pay medical bills of prisoners. Studies show a prisoner like Nancy costs the state on average 100 thousand a year. (see page ) Were she out, she would easily qualify for Social Security Disability and/or Social security. She also has children who would love to have her home and who would care for her.

The most important consideration is that prison cannot house someone as sick and frail as Nancy humanely. Prisons were built for the healthy. She is very stressed with the noise and commotion and lack of nurturing has taken its toll. Again studies tell us that prison age much quicker than non prisoners- Some studies name 50, some 55 a “old”. Nancy was given an outrageously long sentence for a non violent drug offense and has served her time well. She is now in frail health and needs to be home with her loved ones.

Details: Nancy Ezell 54991
Courts Cases

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Page 2: cardiology report
To summarize, Ms. Nancy Ezell is a 56-year-old woman who has a history of coronary artery disease. She had 4 vessel coronary artery bypass graft surgery in 1998. She had placement of a stent to her proximal circumflex artery in 2007. Her cardiac condition has been complicated by multiple episodes of chest discomfort that have required hospitalization, as well as congestive heart failure. She also has type 2 diabetes mellitus, hypertension and hyperlipidemia. Her last stress test was performed last month at St. Agnes Hospital in Fond du Lac. It showed a fixed inferior defect with no evidence of ischemia. We performed a coronary CT angiogram and found that her vein graft to her right coronary artery and her vein graft to her mid-LAD was patent. Her left internal mammary graft to her obtuse marginal artery was patent and she had evidence of a previous inferior wall myocardial infarction with normal ventricular function.

She also has lung nodules, which are currently being evaluated.

Ms. Ezell's main issues are as follows:
1. Stable angina. She does have intermittent episodes of chest discomfort that appear to be anginal. These are not revascularizable as they are not able to be detected with either perfusion imaging or on CT angiography. Medical management includes medications, dietary changes and exercise.
2. Hyperlipidemia. This is managed with cholesterol-lowering medications and dietary changes.
3. Type 2 diabetes mellitus. This appears to be well controlled with metformin and dietary changes; however, her glycemic control has been labile.

Please feel free to contact me with any questions.

Sincerely,

James H Stein MD
Professor of Medicine
Director Preventive Cardiology Program
Division of Cardiovascular Medicine
MedCom 800-472-0111
Clinic (608) 263-1530
Office (608) 263-9648

DICTATED BY:
James H Stein, MD
Professor of Medicine, Director, Preventive Cardiology Program
Ron Schilling 32219, born 1951, has served 38 years

Born in 1951, Ron Schilling is now 63 and has been incarcerated since 1976, 38 plus years. He killed a man during a drug deal gone bad. He was a Viet Nam Veteran and there is good reason to believe that he was incapacitated and not aware of what he was doing at the time of the crime, (see his letter) but he has never shied away from taking responsibility for the death. He has served his time well, staying clear of major conduct reports and earning several advanced degrees while PEL grants were still available. He is a fine musician, poet, and litigator and an inspiration to those around him.

Ron was granted parole in 2006 by Leonard Wells until he became victim of the new tough on crime rhetoric that also cost Leonard Wells his job. Both his co-defendants were released long ago.

As you know, when Ron was sentenced the judge knew that a life sentence meant he would serve 13 ½ years and if his behavior was good, would be released at that time. It is well past time for parole for Ron Schilling. He still has good years left and is needed by his daughter and grandchild. He can be in their lives finally. He has much to give our troubled world and we need him.

"Mr Schilling has a keen mind and a good heart. If he is not a successful candidate for restoration to the community, then no one on my caseload could possibly be!"

Quote by Penny Adrian, Ron’s Social Worker at Jackson correctional Institution-written in support of his parole bid in 2000.

**Court Cases**

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<td>02/13/1976</td>
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<td></td>
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<td>940.01 F, first degree homicide</td>
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<tr>
<td></td>
<td></td>
<td>943.32(1)(A)(2) F robbery</td>
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Ron’s story in his own words follows:
Ron Schilling, 32219, KMCI

Born in 1951, I am 63 years old, and have been incarcerated since 1975, started my 40th year last June. I killed a man in a drug deal gone bad, brokered by my two co-defendants. I have taken full responsibility for my actions, and have corrected all of the pathology that led to the offense to assure myself that it could never happen again.

Prior to trial my lawyer came to me with a plea bargain deal for a twenty (20) year sentence. I was informed that there was scant evidence; there were no fingerprints, no murder weapon, no witnesses, no blood evidence or anything physically linking me to the crime. I was convinced not to accept the plea deal.

At trial it was revealed that I suffered grand mal epilepsy, and on the day of the offense I suffered a particularly bad seizure and was in a post-ictal confusional state for the remainder of the day. The victim was only supposed to get beaten up for reneging on his part of the drug deal. My sole recollection of the event is from speaking with my co-defendants and reading the coroner's report. As it was explained to me, my co-defendant argued heatedly with the victim, striking him a number of times. And then as I was approaching he placed a knife in my hand, and a split second later the victim grabbed me from behind with a bearhug. This in turn caused me to snap and stab him repeatedly. In clinical terms, it was called brief reactive psychosis. It should be noted that I did not bring the knife to the scene, and of the three of us, I was the only peace-loving hippy in the bunch, and would never have responded in such fashion if not for the earlier seizure.

For 8-months prior to trial I was kept in a chemical straight jacket. Just prior to trial I was taken off all medication cold-turkey, rendering me an incoherent and drooling mess during trial; sitting at the defense table fighting the natural urge to heave my guts out. I didn't have much of a clue what was going on, and certainly did not appreciate the clever way the entire trial was hinged together preventing the truth from coming out. My co-defendants were constitutionally precluded from testifying on my behalf, and I was convinced by counsel not to plead guilty because at the time I was not fully assured of my degree of involvement. I knew there was no intent to kill the guy, and even the District Attorney admitted numerous times that the intent was not to kill. During interrogation when a detective said my fingerprint was found on the wallet (which turned out not to be the case) was the first moment I intuitively felt I had probably been involved in something horrendous, but I still did not know to what degree. The coroner's report stated the victim would probably have died from the blows to his head even without the knife wounds.

The first couple of years in prison were a challenge, about a dozen guards who were close friends of the deceased worked there; even the Security Director was his uncle. Unfortunately, all guards have been promoted throughout the system and are now ranking officials at all of the institutions The security director retired and assumed a position on the parole commission, and directly after that I was returned to Medium security because of an under-the-table unlawful 5-year parole defer. It has resulted in my being returned from Minimum to Medium security SIX times already, despite obeying each and every rule and working harder, than ten men, getting along with everyone -- including all citizens I was working with in counties all over the State. Returning to Minimum again is not an option because of this problem.

I am considered a model prisoner; I do not participate in things not conducive to my progress through the system. I keep my nose clean and try to help others at every turn. I arrived in prison with a BA degree in Music (with an emphasis in performance with a 12-string slide guitar). I have always been self-didactic and have claimed additional plural college degrees; BS in Geology, another in Business Administration, and a Paralegal Certificate. My latest academic accomplishment was claiming a Blackstone Law degree. Over the years I have
vastly expanded my education in liberal and different ways, and am well-read in most everything from Astrophysics to Zoology.

At a public meeting on 10 January 2006 the parole chairperson, Lenard Wells, granted a parole in my case. He went on inform everyone at the meeting that I would be "released in 30 days or sooner." For purely political reasons my release never occurred. Both of my co-defendants were paroled many years ago.

In support of my parole bid in 2000, Ms. Adrian, my social worker, stated: "Mr. Schilling has a keen mind and a good heart. If he is not a successful candidate for restoration to the community, then no one on my caseload could possibly be!"

There are numerous letters of support from people who know me well; college literature professors, saying how contagiously cheerful I am; creative writing course instructors, saying they would be honored to have me as a neighbor and friend. There are also letters from relatives offering support if need be.

My 2014 release plan was approved for Milwaukee. Employment and transportation are secured, and all support personnel are in place and ready to assist me in obtaining a driver's license, and CDL.

I have always been an avid inventor, and have numerous gizmos gadgets and inventions that could make life easier for many millions of people. I plan to build prototypes of some of them in the future. Moreover, some of the business opportunities associated with the inventions are enormous, and could prove highly lucrative one day.

Having a long heritage of musicians in my family, music is a huge part of my life, performing with a guitar since age five. I am also proficient with a number of instruments, and am a fairly accomplished singer / songwriter. I compose music incessantly; it flows from me like water, and in all genre. Sometimes something will happen and I can just 'pick' the song from it; it helps me deal with many of life's perversities, and has been my saving grace. I currently have around 40 albums worth of publishable material that I've written over the decades, and which I plan to begin producing upon release. There are a few of the songs currently posted on YouTube, under <ron schilling>.

The sentencing intent, or Judicial intent, of the sentencing judge was that I could be released after serving 11.3 years, as determined by the Legislature. The mean average length of time served at that point was 13.6 years; meaning that if a guy was not a disciplinary problem and worked hard, he could expect to be returned to society after that amount of time. Had the sentencing judge intended for any other scenario, he could have sentenced me to considerably more time, or pronounced the sentences consecutive (separately) instead of concurrent (together), or he could have gone on record with harsh statements to frustrate the parole effort. He did none of these. Thus, clear intent was that I would serve the average at the time, or 13.6 years. Certainly, the judge did not intend for me to serve 40 years, especially in light of my stellar accomplishments, and preparations for the future.
Terrance Shaw is a Viet Nam War veteran with PTSD. His crime was horrendous and also he was horrendously ill. He has been in prison for 32 years on a life sentence. He has been absolutely sincere is his attempt to redeem himself and we ask that he be given a second chance.

“When I first came to prison in 1982 I didn't even know my high school fractions, decimals, and percents. But during my first year in prison I got clean and sober and had a Spiritual Awakening. I studied hard for my own personal enrichment to remedy my mathematical deficit and went on to the University of Wisconsin-Extension and got 4-credits in Algebra and 3-credits in Accounting, and became a prison GED math tutor.

I also took and successfully completed the 4-year Ambassador Bible College correspondence course by Herbert W. Armstrong out of Passadena California. After that I took and successfully completed the 3-year Kenneth S. Hagin's RHHEMA Bible College correspondence course out of Tulsa Oklahoma for 60-credits. Then I went on to get a Master's Degree in Religious Studies, a Doctorate in Biblical Studies, and a Ph.D. in the Philosophy of Religion. My Doctoral Dissertation is registered and copyrighted at the Library of Congress in Washington, D.C.”
Terrance Shaw: on his Compassionate release eligibility, placement after release and finances/Quotes from a 11 22 14 letter

“The following set of facts about me also establish my suitability for immediate safe release from prison. They are: I do not possess a violent crime committed as a juvenile; I have a stable social history and prior taxpaying work record. I owned my own home for 10-years and was sole support for our family of four, when my wife took our children and left me for another man, before I snapped and did the crime 'that one afternoon. I have shown remorse; I committed the crime as a result of significant stress in my life and the significant stress had built over a long period of time; (I have addressed all that in my already 8 aggregate years of treatment in prison); I lack any significant history of violent crime; this is my only felony and first time in prison.

I am turning 66-years old this month, and am now at an age that reduces the probability of recidivism; I have made realistic plans for release, plus I have developed new marketable skills that accommodate my various disabilities and aging, through, taking extensive correspondence courses while in prison for the past 3-decades. I am still taking ongoing correspondence courses for my own personal enrichment to advance my further education. So far I have graduated from one 3-year college, one 4-year college, gotten a master's Degree, a Doctorate and a Ph.D. Yet I still continue to take correspondence courses. I have updated my resume to reflect my current area of expertise for employment upon release, (and I'm willing to work past age-70). I have engaged in institutional activities that indicate an enhanced ability to function within the Law upon release. I score the lowest marks for recidivism on the MN-SOST-R, Static-99, and RRASOR Score Sheets, as well as the Federal Risk Prediction Index (RPI).

Here I have shown un-contradicted evidence of my rehabilitation and there is no other evidence that I "CURRENTLY" am a danger to society. My “current” behavior during my many years (3-decades) since my offense, and my "CURRENT" mental state, demonstrate that my past offense is no longer a realistic indicator of my current dangerousness. I have engaged in extensive rehabilitation through the WDOC and on my own for my own personal enrichment, gained insight into my offense, expressed remorse, and made realistic plans for release. Here recitation of the circumstances of the commitment offense, fails to provide the required "modicum of evidence" of unsuitability for release. I am eternally sorrowful for the crime and the impact it has had on my victim, her family, my family, the community and the ripple-effect that seems to be continually ongoing in many different ways.

And on finances and Plans for after release:
(to sum a few paragraphs:) Terrance Shaw has a good work record and will be getting social security plus he is an honorably discharged Vietnam Veteran with PTSD. He “has already been accepted to the Veteran's Hospital in Tomah, Wisconsin, for residential Vietnam PTSD Treatment; and upon completion they offered me residence in a VA hospital/living facility, if I need it, to live out the rest of my days because I am a Honorably Discharged Disabled Vietnam Veteran. And that is my Release Plan immediately after I get released from prison.”

The Veterans Administration has a rating system for Vietnam PTSD Disabled Veterans. Terry is rated 50% and is currently being considered for a 100% rating. “When I did the crime in 1981, I was a flat out 10, combined with me not knowing (or anyone else either) that I was suffering from chronic Vietnam PTSD at the time. But currently, now that I KNOW what my illness is/involve, plus I've been clean and sober (no more self medicating to try to escape from the mental anguish) I can appropriately identify and deal with it (even on my worst days).” This increase in disability will make him eligible for increased benefits.

As far as my finances go, yes, I am eligible for Social Security because I worked at jobs ever since I was a sophomore in high school, which gave me in excess of my 10-years - 40-quarters, before I came to prison in 1982 for the 1981 crime. I will be 66-years old on November 22, 2014. That monthly Social Security check might not be much, but it is something I am guaranteed and entitled to. In addition, now that the VA has my overall Percentage Rating currently at 60%, 50% chronic Vietnam PTSD, and 10% for my Disabled Right Knee, another 10% for my Tinnitus from incoming rocket and mortar explosion in Vietnam, as well as airplane engine noise on the flight line without them offering me ear/hearing protectors, plus another 10% for my Tempromandibular Joint Pain
(TL3Y and Erusism (Ground Down Teeth) from 45+ years of vivid chronic Vietnam PTSD nightmares about 3 times per week where in my nightmares I constantly clenched my jaws and ground my teeth. The VA takes your highest percentage rating (my currently 50% chronic Vietnam PTSD) and your lowest rating, which you can pick any one of those 10% disability ratings, and combine the two for the VA's 60% Disability Rating that I currently have.

One more aspect of my potential future earnings capacity, depends on after I 'successfully complete the Tomah Veteran Hospital's Vietnam PTSD Treatment Program. "IF" I believe I have been given enough help/treatment at the VA for my chronic Vietnam PTSD, so that I am able to be out in the public without my Vietnam PTSD triggers making me see flashbacks and sob in public, I would like to give the VA their 100% (if I get awarded the 100%) chronic Vietnam PTSD Disability Rating back, and have the VA give me hiring preference to work as a counselor at their VA Hospital(s) since I have been through it all and know how to reach out and help counsel other veterans who are newly suffering from war PTSD. In that case, "if" it happened, then my monthly check would be my VA counseling [work] paycheck, instead of my VA monthly chronic Vietnam PTSD Disability check. But of course this potential possibility is a bridge I will cross if and when I come to it in the future if/when I am released from the WIJOČ. But I thought I would fill you in not only on the short-range plans, but also my long-range plans for if/when I ever get released from the WIDOC. As you know from my Resume' I am qualified to be employed as a counselor; and with my VA hiring preference entitlement, I'm Guessing (hoping) that would be a potential avenue of employment for me, even though I will also be an ex-convict.
OBJECTIVE

To continue to grow intellectually, emotionally, and above all spiritually as I encourage similar development in others. To continue to follow my calling by entering the open job market and obtaining, holding, and functioning effectively as a chaplain, counselor, teacher, or similar worker in a correctional, mental health, prison, military, Veteran's Hospital or social service facility.

ACCOMPLISHMENT SUMMARY

- Served honorably in the U.S. military for four years, with one year in the war zone of Vietnam.
- Subsequently held various transportation-related jobs such as service station operation, taxi driving, over-the-road trucking, city bus (and stock car driver, #66 for Dan's Interstate Phillips 66).
- From military, outside employment, and my current prison counseling ministry, have grown in my ability to surpass stereotypes and see people as people.
- Gained and began to share a deepening spiritual insight as I passed through my experiencing of long-term incarceration.

WORK EXPERIENCE

Spiritual Counselor, Advisor, Minister, Wisconsin Department of Corrections, 1999 - Present.

UNDERLYING PHILOSOPHY/GOALS

- Dialogue with clients to help them define goals, identify barriers, and find resources that can, in some way, enable them to have a richer more rewarding life.
- Help clients to address areas of concern such as family, divorce, marriage, parenting, homosexuality, hopelessness, feelings of abandonment, anxiety, anger, suicidal thoughts and general depression.
- Draw heavily on learning gained from my personal spiritual quest as well as from our shared experience within the correctional environment.
- Deal intensively with at-hand incarceration related issues, but also, address the future and decisions to be made "on the outside."

APPROACH/METHODS

- Engage in active, empathetic listening and response in order to establish and maintain relationships of positive rapport and trust.
- Respond and attend to interlocutors' body language, and emotional content as well as the logical content of verbal statements.
- Counsel and assist any inmate regardless of social status or reputation within the institution.
- Always work to understand and counsel from each client's own core values, personal goals and definitions of short and long-term problems.
- Ask facilitating questions, make clarifying/reflecting statements, and focus on desired solutions.
- Help clients as they set goals, name stressors and clarify issues.
- Also help them to identify/implement wanted changes, formulate strategies to reach them, and evaluate their effectiveness and desirability of results.
- Add to the value and impact of my counseling by remaining ready and immediately available to fellow inmates around-the-clock to the full extent that institutional security allows.
- Give all types of service ranging from long-term life planning to immediate crisis intervention.
- In addition to one-on-one counseling, facilitate the faith and well-being of others through public speaking to outside church and community groups as well as in our own chapel services.
SUSTAINING GUIDANCE
- As another key aspect of counseling, give spiritual mentoring to help clients discover how they got into their current life with its problems and to find the strength to ultimately overcome them.
- Emphasize ownership of problems and the behaviors that led to them and how they relate to their ultimate empowerment issue.
- Along with current issues, seek to address the future and decisions that must be made once clients return to "the outside."
- Always aim to empower people by helping them to determine what they can and can’t control.
- Motivate all to accept a full share of responsibility so they can take steps to enhance their personal lives both now and in their future faiths.
- As a minister and spiritual counselor, lead others to explore their own particular faith and their relationship with their God, but only insofar as they are open and receptive.

ADDITIONAL GENERAL WORK BACKGROUND
While in prison, held various long-term work assignments including clerical support for our printing school and our garment industry. Have also served as a math and reading tutor for the prison’s GED prep program. Before incarceration, was a professional driver for about ten years. Drove a cab, a city bus, a school bus and a stock car for a total of about four years. In addition, drove an eighteen-wheeler from coast to coast covering 600,000 miles in six years. Also, held various minor jobs such as work in a food packaging operation (Stokley Van Kamp) while in high school.

MILITARY EXPERIENCE
Comments: One year of service in the war zone of Vietnam
Held a secret security clearance
Received 7 medals and commendations

EDUCATION -- CERTIFICATION -- PUBLICATION
Ph.D. Worldwide Universal Life Church -- Modesto, CA
Subject Area: Metaphysics
Comment: Awarded on July 12th, 2011

Ph.D. Worldwide Universal Life Church -- Modesto, CA
Subject Area: Philosophy of Religion
Certification: Ordained Minister & Certified Spiritual Counselor

Ph.D., Worldwide Universal Life Church -- Modesto, CA
Subject Area: Biblical Studies
Publications: Does the King James Bible Have Errors In It? Doctoral Dissertation.
Comment: Developed and published a 54-chapter, 320-page manuscript from my doctoral dissertation which was registered & copyrighted with the Library of Congress in Washington D.C.
Shaw's Revised King James Bible, Registered & Copyrighted.
Comment: Based on Biblical errors addressed in my doctoral dissertation, revise entire King James Bible and filed with the Library of Congress in Washington, D.C.

Master’s Degree, Worldwide Universal Life Church -- Modesto, CA
Subject Area: Religious studies

Bachelor of Arts, Kenneth E. Hagin’s RHEMA Bible College, GPA: 4.0/4.0 Scale Tulsa, OK

Four-Year Correspondence Course, Herbert W. Armstrong’s Ambassador Bible College: Pasadena, CA
2.犯罪下降迅速与所有年龄相关的犯罪

本节解释了老年人较低的犯罪倾向，并对公共安全构成威胁。

研究已证实，在50岁之前，大多数人已超过了他们最可能犯罪的年份。^{31} 即使在审查可能导致定罪或表明有罪的数据时也是如此。例如，图17中显示了全国范围内被逮捕的老年人的比例，这表明这一趋势仍然有效。例如，图17所示，1979年和2004年的犯罪率在18-19岁时达到峰值，而老年人的犯罪率显著降低。这一趋势表明从成年到老年，老年时期的犯罪率一直保持稳定，如图17所示。

图17

源：Bushway et al., Has the U.S. Prison Boom Changed the Age Distribution of the Prison Population? (2011)。^{29}
Estimated Annual Incarceration Cost Per Aging Prisoner (2012)

According to a National Institute of Corrections [NIC] study from 2004, taxpayers pay more than twice as much per year to incarcerate an aging prisoner than they pay to incarcerate a younger one. In Figure 22 below, this report provides three estimates of the average annual taxpayer cost of an aging prisoner: low, middle, and high. The low estimate is the lowest possible cost of an aging prisoner. In this scenario, an aging prisoner costs the same as the average prisoner, $34,135. Aging prisoners in this group may be healthy and not require additional staff or healthcare. The middle estimate uses the NIC calculation to set the cost of an aging prisoner at twice the cost of an average prisoner. It is the most accurate estimate. Finally, the high estimate equates the cost of an aging prisoner at three times the cost of the average prisoner; this estimate represents the most likely highest end of what it costs to incarcerate an aging prisoner. Such prisoners may require additional staff and higher levels of care to meet their physical or medical needs.

Source: ACLU State Fiscal Impact Analysis [2012].
Estimated annual cost per aging parolee

According to the recent Pew report, the average daily cost of parole is $7.50, with a range from a low of $3.50 to a high of $13.50 per day. Figure 24 below displays low, middle, and high estimates of the average annual cost of parole for aging prisoners. The low estimate assumes the low daily cost of $3.50 per day. The high estimate assumes the high daily cost of $13.50 per day. The middle estimate assumes the average daily cost of $7.50 per day. The middle estimate assumes that the monitoring cost of the average aging parolee is the same as the monitoring cost of the average parolee. This is a conservative estimate because aging parolees most likely require less supervision and intervention because they are less likely to commit crimes that land them back in prison, and are physically weaker and suffer from more chronic health conditions than the general population.

Figure 24

Estimated Annual Parole Cost Per Aging Parolee (2012)

Estimated Annual State Fiscal Savings Per Released Aging Prisoner (2012)

Combining the above analyses, Figure 27 below provides three estimates of the annual fiscal cost savings of releasing an average aging prisoner as compared to the status quo of keeping that prisoner behind bars. The middle estimate shows that states, on average, will save $66,294 per year per released aging prisoner. Even the most conservative estimate produces a $28,362 savings per aging prisoner released.

![Estimated Annual State Fiscal Savings Per Released Aging Prisoner (2012)](image)

Source: ACLU State Fiscal Impact Analysis [2012].

To clarify the calculations behind these numbers, Figure 28 below breaks out the middle estimate into its constituent parts. The revenue and costs savings to the state upon release is represented in gray, and the costs in white.

**Figure 28**

| Breakdown of Annual Fiscal Savings Per Aging Prisoner Released (Middle Estimate, 2012) |
|---------------------------------|-----------|
| Incarceration Costs             | +$68,270  |
| State Income Tax Revenue        | +$1,145   |
| Parole Costs                    | -$2,738   |
| State Public Benefits Received  | -$298     |
| Public Cost of Emergency Room Visits | -$85    |
| **Total State Cost-Savings**    | **+$66,294** |

Source: ACLU State Fiscal Impact Analysis [2012].

In sum, the fiscal impact analysis shows that releasing aging prisoners will produce a substantial cost savings to those states that choose to conditionally release aging prisoners.
EXECUTIVE DIRECTIVE # 31

Subject: Extraordinary Circumstances for Parole Consideration

I. Authority
Wisconsin Statutes s. 15.145 (1)
Wisconsin Statutes ss. 304.01, 304.02, 304.06 (1m)
Wisconsin Administrative Code Chapter DOC 330
Wisconsin Administrative Code Chapter PAC 1

II. Background
This directive formalizes the process by which the Parole Commission reviews inmates for parole consideration under extraordinary circumstances.

III. Definitions, Acronyms & References
"Chairperson" means the chairperson of the Commission. "Chairperson" includes a commissioner who is designated by the Chairperson to perform a specific assignment or duty.

"Commission" means the Parole Commission, including the Chairperson and the Commissioners.

"Commissioner" means a member of the Parole Commission, including the Chairperson.

"Extraordinary circumstances" means advanced age, infirmity or disability of the Inmate, need for treatment or services not available within the correctional institution, a sentence to a term of imprisonment that is substantially disparate from the sentence usually imposed for a particular offense, or other circumstances warranting an early release which are made known to the sentencing court pursuant to section PAC 1.05 (1) (a), Wis. Adm. Code.

"Inmate" means a person who is incarcerated in a DOC facility or a facility under contract with the DOC for a crime committed in the state of Wisconsin.
"Parole" means release from a prison of an inmate before the expiration of his or her sentence to the supervision of the Division of Community Corrections.

Parole eligibility date means the date whereby the inmate has served 25 percent of the sentence imposed or six months of the sentence, whichever is greater, or the date imposed by the sentencing court.

"Victim" means a person against whom a crime has been committed, or if the victim is deceased, an adult member of the victim's family or, if the victim is under 18 years old, the victim's parent or legal guardian. (See s. 304.06 (1) (c) 3., Stats.)

IV. Scope
This Executive Directive applies only to inmates who are statutorily eligible for parole consideration in accordance with Wisconsin Statutes s. 304.01. Inmates serving a sentence under s. 973.01, Stats., are not eligible for parole consideration for extraordinary circumstances for that sentence but may petition for release under the procedures set forth in s. 302.113 (9g), Wis. Stats.

V. Policy
Inmates who have not reached their parole eligibility date may be considered for extraordinary circumstances release under s. 304.06 (1m), Stats. The sentencing court, district attorney and victim, if available, must be notified and permitted to comment upon the proposed recommendation for release.

VI. Procedure General Guidelines

A. The Chairperson, Warden, inmate or the inmate's guardian may request consideration for release due to extraordinary circumstances regardless of the parole eligibility date. If an inmate has previously waived parole eligibility, the inmate or the inmate's legal guardian must request reinstatement of parole eligibility prior to any action being taken in accordance with s. PAC 1.05 (6), Wis. Adm. Code.

B. All requests will be forwarded to the Warden who will review the request to determine if the inmate is statutorily eligible for consideration and forward the request to the Chairperson with a recommendation.

C. The Chairperson shall consider all of the following; eligibility for parole, sufficiency of time served, satisfactory adjustment to institution, satisfactory program participation, adequate release planning and risk to the public.

D. The Department will provide the Chairperson with requested information, including release plans.

E. The Chairperson will determine whether or not it is appropriate to waive the 25 percent of service sentence requirement under s 304.06 (1) (b), Stats. In accordance with S. PAC 1.05 (1) (a), notice of the determination to the court, district attorney and victim is required.

F. The Chairperson will make a decision to approve, deny, or defer for continued monitoring of the extraordinary circumstances.